Title: Principles and Procedures for Allocation of New Characters and Scripts and handling of Defect Reports on Character Names (Replaces N2352, N 2002 and N1876)

Source: Ad hoc group on Principles and Procedures (Edited by: V.S. Umamaheswaran – umavs@ca.ibm.com)

References: See References section in the document

Action: To be considered by SC 2/WG 2 and all potential submitters of proposals for new characters the repertoire of ISO/IEC 10646, and for new collection identifiers

Distribution: ISO/IEC JTC 1/SC 2/WG 2, ISO/IEC JTC 1/SC 2 and Liaison Organizations

This document incorporates all updates that have been approved by WG 2 up to meeting M 40 and reflecting changes to clause numbers and Annex numbers in 10646-1: 2000, and the new 10646-2: 2001.

Electronic versions of this document can be found at:

http://www.dkuug.dk/JTC1/SC2/WG2/docs/n2352r.doc, or,
http://www.dkuug.dk/JTC1/SC2/WG2/docs/n2352r.html or,

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1. Introduction

This document is a standing document of ISO/IEC JTC 1/SC 2 WG 2. It consists of a set of Principles and Procedures on a number of items relevant to the preparation, submission and handling of proposals for additions of characters to the repertoire of the standard (ISO/IEC 10646 and the Unicode standard). The document also contains procedures and guidelines for adding new collection identifiers to the standard. Submitters should check the standard documents (including all the amendments and corrigenda) first before preparing new proposals. Submitters are also encouraged to contact the convener of WG 2 (and the chair of the Unicode Technical Committee) to check and compare any similar proposals that may already have been considered earlier.

2. Allocation of New Characters and Scripts

Annex D on page 9 details roadmaps for allocation of characters in the basic and supplementary planes -- Basic Multilingual plane (Plane 0 -- BMP), Plane 1 - SMP for Scripts and Symbols, Plane 2 - SIP for Ideographs, and Plane 14 - SSP for Special Purpose characters. The following sections describe the principles and procedures to be used for assessing whether a proposed script or character(s) could be a candidate for inclusion in the standard, and whether it should be encoded in the BMP or in the supplementary planes.

2.1 Goals for Encoding New Characters into the BMP

A. The Basic Multilingual Plane should contain all contemporary characters in common use:

Generally, the Basic Multilingual Plane (BMP) should be devoted to high-utility characters that are widely implemented in information technology and communication systems. These include, for example, characters from hard copy publishing systems that are awaiting computerization, and characters recognizable and useful to a large community of customers.

The utility of a character in a computer or communications standard can be measured (at least in theory) by such factors as: number of publications (for example, newspapers or books) using the character, the size of the community who can recognize the character, etc. Characters of more limited use should be considered for encoding in supplementary planes, for example, obscure archaic characters.

B. The characters encoded into the Basic Multilingual Plane will not cover all characters included in future standards:

It is not necessary, though it may often be desirable, that all characters encoded in future international, national, and industry information technology and communication standards are included in the BMP. The first edition used characters from pre-existing standards as a means of evaluating the established utility as well as ensuring compatibility with existing practice. Characters encoded in future standards may or may not have proven utility, and may or may not establish themselves in common use.

2.2 Character Categories

WG 2 will use the following categories to aid in assessing the encoding of the proposed characters.

A. Contemporary

There exists a contemporary community of native users who produce new printed matter with the proposed characters in newspapers, magazines, books, signs, etc. Examples include Myanmar (Burmese), Thaana (Maldivian), Syriac, Yi, Xishuang Banna Dai.

B.1 Specialized (Small Collections of Characters)

The characters are part of a relatively small set. There exists a limited community of

---

1Since the writing of this initial set of principles and procedures several scripts proposed following these guidelines have been reviewed and included in the second edition of the standard.
users (for example, ecclesiastical) who produce new printed material with these proposed
characters. Generally, these characters have few native users, or are not in day-to-day
use for ordinary communication. Examples include Javanese and Pahlavi.

B.2 Specialized (Large Collections of Characters)
The characters are part of a relatively large set. There exists a limited community of
users (for example, ecclesiastical) who produce new printed material with these proposed
characters. Generally, these characters have few native users, or are not in day-to-day
use for ordinary communication. Examples include personal name ideographs, Chu
Nom, and Archaic Han.

C Major Extinct (Small Collections of Characters)
The characters are part of a relatively small set. There exists a relatively large body of
literature using these characters, and a relatively large scholarly community studying that
literature. Examples include Old Italic and Linear B.

D Attested Extinct (Small Collections of Characters)
The characters are part of a relatively small set. There exists a relatively limited literature
using these characters and a relatively small scholarly community studying that literature.
Examples include Samaritan and Meroitic.

E Minor Extinct
The characters are part of a relatively small set. The utility of publicly encoding these
characters is open to question2. Examples are Khotanese and Lahnda.

F Archaic Hieroglyphic or Ideographic
These characters are part of a large set (for example, 160 or more characters) of
hieroglyphic or ideographic characters. In general, for a large character set, it is difficult
to obtain information or agreement on the precise membership of the set. Examples
include Lolo, Moso, Akkadian, Egyptian Hieroglyphics, Hittite (Luvian), Kitan, Mayan
Hieroglyphics, and Jurchin.

G Obscure or Questionable Usage Symbols
The characters are part of a small or large collection that is not yet deciphered, or not
completely understood, or not well attested by substantial literature or the scholarly
community. Or they are symbols that are not normally used in in-line text, that are merely
drawings, that are used only in two-dimensional diagrams, or that may be composed
(such as, a slash through a symbol to indicate forbidden). Examples include Phaistos,
Indus, Rongo-rongo, logos, pictures of cows, circuit components, and weather chart
symbols.

As the standard evolved it was found necessary to provide guidelines on specific aspects of
proposals for additional scripts and characters to the standard. See Annex F: Formal criteria for
disunification on page 23, Annex G: Formal criteria for coding precomposed characters on page
26, and Annex H: Criteria for encoding symbols on page 28 for three such topics.

2.3 Procedure for Encoding New Characters and Scripts
The following defines a procedure with criteria for deciding how to encode new characters in
ISO/IEC 10646. This procedure shall be used for new scripts only after thorough research into
the repertoire and ordering of the characters within the script.

See A.1 Submitter's Responsibilities and the attached Proposal Summary Form in Annex A on
page 9.

2.4 WG 2 Evaluation Procedure
In assessing the suitability of a proposed character for encoding, WG 2 shall evaluate the

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2The minor extinct category of characters may be secondary candidates for encoding elsewhere on the BMP, or their limited
scholarly communities may wish to encode them in the Private Use Area (PUA). Caution: Use of PUA is by agreement between
sending and receiving devices and its content is NOT defined by the standard, and proposals for standardization should not include
any of the PUA.
credibility of the submitter and then use the following procedure:

1. **Do not encode.**
   a) If the proposed character is a (shape or other) variation of a character already encoded in the standard and therefore may be unified, or
   b) If the proposed character is a precomposed character and does not pass the formal criteria for coding precomposed characters that is detailed in Annex G on page 26.
   c) If the proposed character is a presentation form (glyph), variant, or ligature, or
   d) If the proposed character may be better represented as a sequence of standardized encoded characters, or
   e) If the proposed character is a non-Han character, and leads to disunification with an existing character in the standard, and does not pass the formal criteria for disunification that is detailed in Annex F on page 23.

2. **Suggest use of the Private Use Area**
   a) If the proposed character has an extremely small or closed community of customers, or
   b) If the proposed characters are part of a script that is very complex to implement and the script has not yet been encoded in the standard (the Private Use Area - PUA, may be used for test and evaluation).
   (Note: Use of PUA is not standardized; its use is by agreement between sending and receiving devices, and its use should not be included in any proposal made to the standardization body for consideration.)

3. **Encode on a supplementary plane**
   a) If the proposed character is used infrequently, or
   b) If it is part of a set of characters for which insufficient space is available in the Basic Multilingual Plane.

4. **Encode on the Basic Multilingual Plane**
   a) If the proposed character does not fit into one of the previous criteria (1, 2, or 3), and
   b) If the proposed character is part of a well-defined character collection not already encoded in the standard, or
   c) If the proposed character is part of a small number of characters to be added to a script already encoded in the Basic Multilingual Plane (for example, the characters can be encoded at unallocated code positions within the block or blocks allocated for that script).

3. Handling Defect Reports on Character Names

In principle, the Character Names in the standard are not to be changed.

The main purpose of having this international standard is the interoperability of characters of all the world scripts represented by their assigned code points. Within each language version of the standard, the names of individual characters must be unique and fixed. When initially assigned the names will be somewhat meaningful to the user community. However, it may be found to have some errors or found to be less satisfactory later on. Once standardized, these names must not be changed. The short identifiers defined in the standard can be used for identifying the standardized characters in a language-independent manner or between different language versions of the standard.

One can view the names in each language version of the standard as unique long identifier of arbitrary character sequences *in that language*. Even in the English language version of the standard these names may be meaningless to casual readers of the standard. Such long identifiers are used to establish correspondences with names of characters in other character collections or standards in the same (and sometimes in a different) language.

The English language version, which is developed in SC 2/ WG 2, is also the reference document from which other language versions are created. This makes the invariance of names in the English version even more mandatory. Translated versions are generated by groups other than SC 2/WG 2 - for example, the Canadian and French national bodies helped ITTF create the French language version of 10646.
If the names in the English language version of the standard are not suitable for clarity or accuracy for non-English users, these names can be translated in non-English versions of the standard, or in technical supplements in other languages. However, in all cases technical equivalence with the English version of the standard must be maintained from the viewpoint of all normative aspects of the standard including most importantly the interoperability of code points assigned to the characters.

There may be situations where annotations to names of characters in the English version of the standard may be warranted. Requests for such annotations to character names may be made by submitting a defect report. The principles of dealing with such defect reports by SC 2/WG 2 are described in Annex B on page 16.

4. Collection Identification


“A collection is a set of coded characters which is numbered and named and which consists of those coded characters whose code positions lie within one or more identified ranges.

Note: If any of the identified ranges include code positions to which no character is allocated, the repertoire of the collection will change if an additional character is assigned in the standard to any of these positions in the future. However, it is intended that the collection number and name will remain unchanged in future editions of this International Standard.”

The intent is to require a new collection identifier when that new collection either involves an expansion of identified range(s) or addition of new range(s) compared with an existing collection. Implementations may have associated a collection identifier using the outer bounds of defined ranges for an existing collection, and an expansion or addition of new ranges can negatively impact such an implementation.

“A fixed collection is a collection in which every code position within the identified range(s) has a character allocated to it, and which is intended to remain unchanged in future editions of this International Standard -- in other words, the repertoire remains fixed.”

A number of collections -- some marked as fixed collections with an asterisk (*) in the positions column -- are defined in Annex A of ISO/IEC 10646-1 and Annex A of ISO/IEC 10646-2.

WG 2 has accepted (per resolution M34.18) the following recommendations from the ad hoc on collection identifiers at WG 2 meeting 34 (see N1726 dated 1998-03-18):

a) Annex A in Part 1 will be the home for all collection identifiers and their names for collections that are entirely within Part 1 (BMP) or span both Part 1 and Part 2 (BMP and supplementary planes) of ISO/IEC 10646.

b) Annex A in Part 1 will mark a block of numbers in it as reserved for identifying collections that are entirely within Part 2 (supplementary planes) of ISO/IEC 10646.

c) An Annex in Part 2 should be created, similar to Annex A in Part 1, containing the list of collection identifiers, collection names for collections that are entirely within Part 2. Also, some text should be added in this Annex to refer the readers to Annex A in Part 1 for the other collection identifiers in the standard.

A collection identifier and a collection name are usually assigned whenever a new script is added to the standard. A collection could be referenced in an application by its identifier or as a collection of collections by enumerating the collection identifiers or collection names. However, there may be situations where an application needs a single identifier for a specific collection, and

- the required collection is not readily identified in the standard, or
- a reference to the required collection by an enumeration of standardized collections is not acceptable.

Annex E on page 21 provides a format and guidelines for requesting new collection identifiers in the standard.
4.1 Enumeration of repertoires in other documents

There may be a need to enumerate a repertoire of characters in different documents such as national standards, resource definition documents or others. Such an enumeration can be in the form of:

- a listing of a sequence of one or more ranges of short identifiers (as defined in clause 6.5 in the standard), or
- a listing in the form of identifiers of one or more standardized collections, or
- a combination of the above - in the form of a list of one or more collection identifiers and a list of one or more ranges of short identifiers for the characters either removed from that collection or added to the listed collections

4.2 Use of Sequence Identifiers

Where there is a need to identify a sequence of 'n' standardized characters that represents an element of a repertoire, the UCS Sequence Identifier (USI) (defined in a new clause 6.6 - see PDAM1 to 10646-1: 2000, Item 5, in document JTC 1/SC 2 N 3503 of December 2000) should be used. The format of the UCS Sequence Identifier is: <UID1, UID2 … UIDn>, where UIDs are the short identifiers for the characters in the same order as those characters appear in the sequence.

Note that the USIs will not appear in any subsets of the standard and hence will not appear in any specified collections in the standard.

Use of a combination of short identifiers, the collection identifiers, and UCS sequence identifiers in the manner described above provides a language-neutral way of enumerating a specific repertoire of characters.

5. Work Flow and Stages of Progression

To give the submitters of proposals for new scripts an understanding of how WG 2 deals with a proposal from its initiation to completion, Annex C on page 17 contains a description of the work flow and the various stages of progression of submissions to WG 2.

6. Roadmaps

A summary of the scripts and characters that have been included in the standard, and known scripts which are either work in progress in WG 2 (for which some initial discussion documents have been made available to WG 2), or scripts which are known for future possible inclusion in the standard but have not matured are addressed in Annex D on page 19. This Annex points to a number of WG 2 standing roadmap documents, which will be updated to reflect the set of scripts that have reached at least the stage of PDAM balloting (equivalent of accepted CD for balloting) and will track that script to its publication in terms of the number of code positions allocated to that script / proposed characters. An indication of which scripts are under consideration is also included.

7. Electronic Submissions

Contributions for consideration by WG 2 (and to the Unicode Technical Committee) should be made in electronic form. The preferred formats are Word .DOC, or printable .PDF formats, with unprotected text portions and possibly copyrighted font portions. Whereas, files could be ZIP-ped for compressing them, it should be noted that .EXE files may not be accepted in many organizations as part of their Security Policy and self-extracting .EXE files should be avoided.

8. Format of Character additions in Amendments to 10646

Per resolution M39.23, WG2 has resolved that the format for amendments that involve character additions will be in the form of complete replacements of tables and character name lists where they exist, with an explanatory text listing the code positions to which new characters are assigned. If it is a new block it will be presented as a complete new table and names list.
9. On the relative ordering of characters

The standard is multi-lingual. In the process several characters that may be considered as individual characters in different scripts are unified. When scripts were encoded in the standard, while relative ordering of characters within that script is given due consideration, some characters of the script may not have been included for various reasons. However, to ensure stability and interoperability, once a character is assigned a code position in the standard it must not be changed. By definition, ensuring correct ordering of the characters within a script is outside the scope of the standard. ISO/IEC 14651 must be used to address the problem of correct ordering of the characters within a script according to the appropriate linguistic or application-specific needs. The Unicode Collation Algorithm (see http://www.unicode.org/unicode/reports/tr10 ) is in synchronism with ISO/IEC 14651 and may be consulted for an algorithm that may be used for achieving the desired ordering of characters.
Annex A: Information Accompanying Submissions

The process of deciding which characters should be included in the repertoire of the standard by WG 2 depends on the availability of accurate and most comprehensive information about any proposed additions. WG 2, at its San Francisco meeting 26, designed a form (template) that will assist the submitters in gathering and providing the relevant information, and will assist WG 2 in making more informed decisions. This form is included in the following pages of this annex.

A duly completed proposal summary form must accompany each new submission. Such a form will assist WG 2 to better evaluate the proposal, and progress the proposal towards a speedier acceptance and inclusion in the standard. Submitters are also requested to ensure that a proposed character does not already exist in the standard.

If a submission has already been made prior to the existence of the proposal summary form, the submitters are requested to re-evaluate the submission for completeness using the form as a template, and either provide reference(s) to existing information or provide additional information.

The status of each submission is tracked in the WG 2 standing document WG 2 - Summary Status of Proposals.

A.1 Submitter’s Responsibilities

The national body or liaison organization (or any other organization or an individual) proposing new character(s) or a new script shall provide:

1. Proposed category for the script or character(s), character name(s), and description of usage.
2. Justification for the category and name(s).
3. A representative glyph(s) image on paper:
   If the proposed glyph image is similar to a glyph image of a previously encoded ISO/IEC 10646 character, then additional justification for encoding the new character shall be provided.
   **Note:** Any proposal that suggests that one or more of such variant forms is actually a distinct character requiring separate encoding, should provide detailed, printed evidence that there is actual, contrastive use of the variant form(s). It is insufficient for a proposal to claim a requirement to encode as characters in the Standard, glyphic forms which happen to occur in another character encoding that did not follow the Character-Glyph Model that guides the choice of appropriate characters for encoding in ISO/IEC 10646.
   **Note:** WG 2 has resolved in Resolution M38.12 not to add any more Arabic presentation forms to the standard and suggests users to employ appropriate input methods, rendering and font technologies to meet the user requirements.
4. Mappings to accepted sources, for example, other standards, dictionaries, accessible published materials
5. Computerized/camera-ready font:
   Prior to the preparation of the final text of the next amendment or version of the standard a suitable computerized font (camera-ready font) will be needed. Camera-ready copy is mandatory for final text of any pDAMs before the next revision. Ordered preference of the fonts is True Type or PostScript format. The minimum design resolution for the font is 96 by 96 dots matrix, for presentation at or near 22 points in print size.
6. List of all the parties consulted.
7. Equivalent glyph images:
   If the submission intends using composite sequences of proposed or existing combining and non-combining characters, a list consisting of each composite sequence and its corresponding glyph image shall be provided to better understand the intended use.
8. Compatibility equivalents:
   If the submission includes compatibility ideographic characters, identify the equivalent unified CJK Ideograph character(s).
9. Any additional information that will assist in correct understanding of the different characteristics and linguistic processing of the proposed character(s) or script.
ISO/IEC JTC 1/SC 2/WG 2
PROPOSAL SUMMARY FORM TO ACCOMPANY SUBMISSIONS
FOR ADDITIONS TO THE REPERTOIRE OF ISO/IEC 10646

(Please read Principles and Procedures Document for guidelines and details before filling this form.)


A. Administrative

1. Title: _______________________________________________________________________
2. Requester's name: ___________________________________________________________________________
3. Requester type (Member body/Liaison/Individual contribution): ____________________________________
4. Submission date:          _______________
5. Requester's reference (if applicable): _____________________________________________________________
6. (Choose one of the following:)
   This is a complete proposal:        _______________
   or, More information will be provided later:      _______________

B. Technical - General

1. (Choose one of the following:)
   a. This proposal is for a new script (set of characters):                                    ______________
      Proposed name of script: _________________________________________________________
   . b. The proposal is for addition of character(s) to an existing block:    ______________
      Name of the existing block:  __________________________________________________
2. Number of characters in proposal:        ______________
3. Proposed category (see section II, Character Categories):      ______________
4. Proposed Level of Implementation (1, 2 or 3) (see clause 14, ISO/IEC 10646-1: 2000):   ______________
   Is a rationale provided for the choice?       ______________
   If Yes, reference: ________________________________________________________________
5. Is a repertoire including character names provided?       ______________
   a. If YES, are the names in accordance with the 'character naming guidelines
   b. Are the character shapes attached in a legible form suitable for review?   ______________
6. Who will provide the appropriate computerized font (ordered preference: True Type, or PostScript format) for
   publishing the standard? ________________________________________________________________
   If available now, identify source(s) for the font (include address, e-mail, ftp-site, etc.) and indicate the tools
   used:
   _______________________________________________________________________________________
   _______________________________________________________________________________________
   _______________________________________________________________________________________
7. References:
   a.  Are references (to other character sets, dictionaries, descriptive texts etc.) provided? __________
   b.  Are published examples of use (such as samples from newspapers, magazines, or other sources)
      of proposed characters attached?       ______________
8. Special encoding issues:
   Does the proposal address other aspects of character data processing  (if applicable) such as input,
   presentation, sorting, searching, indexing, transliteration etc. (if yes please enclose information)?

9. Additional Information:
   Submitters are invited to provide any additional information about Properties of the proposed Character(s) or Script
   that will assist in correct understanding of and correct linguistic processing of the proposed character(s) or script.
   Examples of such properties are: Casing information, Numeric information, Currency information, Display behaviour
   information such as line breaks, widths etc., Combining behaviour, Spacing behaviour, Directional behaviour, Default
   Collation behaviour, relevance in Mark Up contexts, Compatibility equivalence and other Unicode normalization
   related information. See the Unicode standard at http://www.unicode.org for such information on other scripts. Also
   see http://www.unicode.org/Public/UNIDATA/UnicodeCharacterDatabase.html and associated Unicode Technical
   Reports for information needed for consideration by the Unicode Technical Committee for inclusion in the Unicode
   Standard.
## C. Technical - Justification

1. Has this proposal for addition of character(s) been submitted before? 
   If YES explain

2. Has contact been made to members of the user community (for example: National Body, 
   user groups of the script or characters, other experts, etc.)? 
   If YES, with whom? 
   If YES, available relevant documents:

3. Information on the user community for the proposed characters (for example: 
   size, demographics, information technology use, or publishing use) is included? 
   Reference:

4. The context of use for the proposed characters (type of use; common or rare) 
   Reference:

5. Are the proposed characters in current use by the user community? 
   If YES, where? Reference:

6. After giving due considerations to the principles in *Principles and Procedures document* (a WG 2 standing 
   document) must the proposed characters be entirely in the BMP? 
   If YES, is a rationale provided? 
   If YES, reference:

7. Should the proposed characters be kept together in a contiguous range (rather than being scattered)?

8. Can any of the proposed characters be considered a presentation form of an existing 
   character or character sequence? 
   If YES, is a rationale for its inclusion provided? 
   If YES, reference:

9. Can any of the proposed characters be encoded using a composed character sequence of either 
   existing characters or other proposed characters? 
   If YES, is a rationale for its inclusion provided? 
   If YES, reference:

10. Can any of the proposed character(s) be considered to be similar (in appearance 
    or function) to an existing character? 
    If YES, is a rationale for its inclusion provided? 
    If YES, reference:

11. Does the proposal include use of combining characters and/or use of composite sequences 
    (see clauses 4.12 and 4.14 in ISO/IEC 10646-1: 2000)? 
    If YES, is a rationale for such use provided? 
    If YES, reference: 
    Is a list of composite sequences and their corresponding glyph images (graphic symbols) 
    provided? 
    If YES, reference:

12. Does the proposal contain characters with any special properties such as 
    control function or similar semantics? 
    If YES, describe in detail (include attachment if necessary)

13. Does the proposal contain any Ideographic compatibility character(s)? 
    If YES, is the equivalent corresponding unified ideographic character(s) identified? 
    If YES, reference:

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**Example 1**
ISO/IEC JTC 1/SC 2/WG 2
PROPOSAL SUMMARY FORM TO ACCOMPANY SUBMISSIONS
FOR ADDITIONS TO THE REPERTOIRE OF ISO/IEC 10646

Please fill all the sections A, B and C below.

(Please read Principles and Procedures Document for guidelines and details before filling this form.)


### A. Administrative

<table>
<thead>
<tr>
<th>1. Title:</th>
<th>Braille</th>
</tr>
</thead>
<tbody>
<tr>
<td>2. Requester's name:</td>
<td>Kohji Shibano, Japan</td>
</tr>
<tr>
<td>3. Requester type (Member body/Liaison/Individual contribution):</td>
<td>Individual Contribution</td>
</tr>
<tr>
<td>4. Submission date:</td>
<td>1994-10-10</td>
</tr>
<tr>
<td>5. Requester's reference (if applicable):</td>
<td>J2-94-xy</td>
</tr>
<tr>
<td>6. (Choose one of the following):</td>
<td>Yes</td>
</tr>
<tr>
<td>This is a complete proposal:</td>
<td></td>
</tr>
<tr>
<td>or, More information will be provided later:</td>
<td></td>
</tr>
</tbody>
</table>

### B. Technical - General

<table>
<thead>
<tr>
<th>1. (Choose one of the following):</th>
</tr>
</thead>
<tbody>
<tr>
<td>a. This proposal is for a new script (set of characters):</td>
</tr>
<tr>
<td>Proposed name of script:</td>
</tr>
<tr>
<td>b. The proposal is for addition of character(s) to an existing block:</td>
</tr>
<tr>
<td>Name of the existing block:</td>
</tr>
<tr>
<td>2. Number of characters in proposal:</td>
</tr>
<tr>
<td>3. Proposed category (see section II, Character Categories):</td>
</tr>
<tr>
<td>4. Proposed Level of Implementation (1, 2 or 3) (see clause 14, ISO/IEC 10646-1: 2000):</td>
</tr>
<tr>
<td>Is a rationale provided for the choice?</td>
</tr>
<tr>
<td>If Yes, reference:</td>
</tr>
<tr>
<td>5. Is a repertoire including character names provided?</td>
</tr>
</tbody>
</table>
| a. If YES, are the names in accordance with the ‘character naming guidelines
in Annex L of ISO/IEC 10646-1: 2000? | No (will provide) |
| b. Are the character shapes attached in a legible form suitable for review? | Yes |
| 6. Who will provide the appropriate computerized font (ordered preference: True Type, or PostScript format) for publishing the standard? | Japan |
| If available now, identify source(s) for the font (include address, e-mail, ftp-site, etc.) and indicate the tools used: | IBM Japan (ftp://ifi.jp/pub/font) |
| 7. References: |
| a. Are references (to other character sets, dictionaries, descriptive texts etc.) provided? | ISO TC 173 |
| b. Are published examples of use (such as samples from newspapers, magazines, or other sources) of use of proposed characters attached? | No (will provide) |
| 8. Special encoding issues: |
| Does the proposal address other aspects of character data processing (if applicable) such as input, presentation, sorting, searching, indexing, transliteration etc. (if yes please enclose information)? | No |

### Additional Information:

Submitters are invited to provide any additional information about Properties of the proposed Character(s) or Script that will assist in correct understanding of and correct linguistic processing of the proposed character(s) or script.

Examples of such properties are: Casing information, Numeric information, Currency information, Display behaviour information such as line breaks, widths etc., Combining behaviour, Spacing behaviour, Directional behaviour, Default Collation behaviour, relevance in Mark Up contexts, Compatibility equivalence and other Unicode normalization related information. See the Unicode standard at [http://www.unicode.org](http://www.unicode.org) for such information on other scripts. Also see [http://www.unicode.org/Public/UNIDATA/UnicodeCharacterDatabase.html](http://www.unicode.org/Public/UNIDATA/UnicodeCharacterDatabase.html) and associated Unicode Technical Reports for information needed for consideration by the Unicode Technical Committee for inclusion in the Unicode Standard.

---


5 The date of this example is retained as originally created even though the form has been revised since that date.

---

N2352R Principles and Procedures for Allocation of New Characters and Scripts
2001-09-04 Page 12 of 35
### C. Technical - Justification

1. Has this proposal for addition of character(s) been submitted before?  **No**
   
   If YES explain

2. Has contact been made to members of the user community (for example: National Body, user groups of the script or characters, other experts, etc.)?  **No**
   
   If YES, with whom?
   
   If YES, available relevant documents?

3. Information on the user community for the proposed characters (for example: size, demographics, information technology use, or publishing use) is included?

   Reference:  
   
   People with impaired vision (info will be provided)

4. The context of use for the proposed characters (type of use; common or rare)  **Common**

   Reference:  
   
   on-line database services for Braille-translated text (e.g. www: braille.dknet.dk)

5. Are the proposed characters in current use by the user community?  **Yes**

   Reference:  
   
   Worldwide

6. After giving due considerations to the principles in Principles and Procedures document (a WG 2 standing document) must the proposed characters be entirely in the BMP?  **Yes**

   If YES, is a rationale provided?

   If YES, reference:

7. Should the proposed characters be kept together in a contiguous range (rather than being scattered)?  **Yes**

8. Can any of the proposed characters be considered a presentation form of an existing character or character sequence?  **No**

   If YES, is a rationale for its inclusion provided?

   If YES, reference:

9. Can any of the proposed characters be encoded using a composed character sequence of either existing characters or other proposed characters?  **No**

   If YES, is a rationale for its inclusion provided?

   If YES, reference:

10. Can any of the proposed character(s) be considered to be similar (in appearance or function) to an existing character?  **No**

    If YES, is a rationale for its inclusion provided?

    If YES, reference:

11. Does the proposal include use of combining characters and/or use of composite sequences (see clauses 4.12 and 4.14 in ISO/IEC 10646-1: 2000)?  **No**

    If YES, is a rationale for such use provided?

    If YES, reference:
    
    Is a list of composite sequences and their corresponding glyph images (graphic symbols) provided?

    If YES, reference:

12. Does the proposal contain characters with any special properties such as control function or similar semantics?  **No**

    If YES, describe in detail (include attachment if necessary)

13. Does the proposal contain any Ideographic compatibility character(s)?  **No**

    If YES, is the equivalent corresponding unified ideographic character(s) identified?

    If YES, reference:
Example 2
ISO/IEC JTC 1/SC 2/WG 2
PROPOSAL SUMMARY FORM TO ACCOMPANY SUBMISSIONS
FOR ADDITIONS TO THE REPertoire OF ISO/IEC 10646

Please fill all the sections A, B and C below.

(Please read Principles and Procedures Document for guidelines and details before filling this form.)


A. Administrative

<table>
<thead>
<tr>
<th>1. Title:</th>
<th>Addition of two Latin characters</th>
</tr>
</thead>
<tbody>
<tr>
<td>2. Requester's name:</td>
<td>Danish Standards Association</td>
</tr>
<tr>
<td>3. Requester type (Member body/Liaison/Individual contribution):</td>
<td>NB</td>
</tr>
<tr>
<td>4. Submission date:</td>
<td>1995-03-10</td>
</tr>
<tr>
<td>5. Requester's reference (if applicable):</td>
<td></td>
</tr>
<tr>
<td>6. (Choose one of the following):</td>
<td></td>
</tr>
<tr>
<td>- This is a complete proposal:</td>
<td>Yes</td>
</tr>
<tr>
<td>- More information will be provided later:</td>
<td></td>
</tr>
</tbody>
</table>

B. Technical - General

<p>| 1. (Choose one of the following): |
| - a. This proposal is for a new script (set of characters): | No |
| - b. The proposal is for addition of character(s) to an existing block: | Yes |
| Name of the existing block: | Table 4 - Row 01: Latin Extended-B |
| 2. Number of characters in proposal: | 2 |
| 3. Proposed category (see section II, Character Categories): | A |
| 4. Proposed Level of Implementation (1, 2 or 3) (see clause 14, ISO/IEC 10646-1: 2000): | 1 |
| Is a rationale provided for the choice? | |
| If Yes, reference: | |
| 5. Is a repertoire including character names provided? | Yes |
| a. If YES, are the names in accordance with the 'character naming guidelines in Annex L of ISO/IEC 10646-1: 2000? | Yes |
| b. Are the character shapes attached in a legible form suitable for review? | Yes |
| 6. Who will provide the appropriate computerized font (ordered preference: True Type, or PostScript format) for publishing the standard? | Michael Everson, Everson Gunn Teoranta |
| If available now, identify source(s) for the font (include address, e-mail, ftp-site, etc.) and indicate the tools used: | Michael Everson, Everson Gunn Teoranta |
| 7. References: |
| - a. Are references (to other character sets, dictionaries, descriptive texts etc.) provided? | Yes |
| - b. Are published examples of use (such as samples from newspapers, magazines, or other sources) of proposed characters attached? | Yes |
| 8. Special encoding issues: |
| Does the proposal address other aspects of character data processing (if applicable) such as input, presentation, sorting, searching, indexing, transliteration etc. (if yes please enclose information)? | Specifications enclosed |
| 9. Additional Information: |
| Submitters are invited to provide any additional information about Properties of the proposed Character(s) or Script that will assist in correct understanding of and correct linguistic processing of the proposed character(s) or script. Examples of such properties are: Casing information, Numeric information, Currency information, Display behaviour information such as line breaks, widths etc., Combining behaviour, Spacing behaviour, Directional behaviour, Default Collation behaviour, relevance in Mark Up contexts, Compatibility equivalence and other Unicode normalization related information. See the Unicode standard at <a href="http://www.unicode.org">http://www.unicode.org</a> for such information on other scripts. Also see <a href="http://www.unicode.org/Public/UNIDATA/UnicodeCharacterDatabase.html">http://www.unicode.org/Public/UNIDATA/UnicodeCharacterDatabase.html</a> and associated Unicode Technical Reports for information needed for consideration by the Unicode Technical Committee for inclusion in the Unicode Standard. |</p>
<table>
<thead>
<tr>
<th>Question</th>
<th>Answer</th>
<th>Reference</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Has this proposal for addition of character(s) been submitted before?</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>2. Has contact been made to members of the user community (for example: National Body, user groups of the script or characters, other experts, etc.)?</td>
<td>Yes</td>
<td>Irish National Body, Oxford University</td>
</tr>
<tr>
<td>If YES, with whom?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>3. Information on the user community for the proposed characters (for example: size, demographics, information technology use, or publishing use) is included?</td>
<td>Yes</td>
<td></td>
</tr>
<tr>
<td>Reference:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>4. The context of use for the proposed characters (type of use; common or rare)</td>
<td>Rare</td>
<td>The Community of Gothic and Medieval English Literature</td>
</tr>
<tr>
<td>Reference:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>5. Are the proposed characters in current use by the user community?</td>
<td>Yes</td>
<td>Scholar Communities</td>
</tr>
<tr>
<td>If YES, where? Reference:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>6. After giving due considerations to the principles in Principles and Procedures document (a WG 2 standing document) must the proposed characters be entirely in the BMP?</td>
<td>Yes</td>
<td>Enclosed</td>
</tr>
<tr>
<td>If YES, is a rationale provided?</td>
<td>Yes</td>
<td></td>
</tr>
<tr>
<td>If YES, reference:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>7. Should the proposed characters be kept together in a contiguous range (rather than being scattered)?</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>8. Can any of the proposed characters be considered a presentation form of an existing character or character sequence?</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>If YES, is a rationale for its inclusion provided?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>If YES, reference:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>9. Can any of the proposed characters be encoded using a composed character sequence of either existing characters or other proposed characters?</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>If YES, is a rationale for its inclusion provided?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>If YES, reference:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>10. Can any of the proposed character(s) be considered to be similar (in appearance or function) to an existing character?</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>If YES, is a rationale for its inclusion provided?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>If YES, reference:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>11. Does the proposal include use of combining characters and/or use of composite sequences (see clauses 4.12 and 4.14 in ISO/IEC 10646-1; 2000)?</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>If YES, is a rationale for such use provided?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>If YES, reference:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Is a list of composite sequences and their corresponding glyph images (graphic symbols) provided?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>If YES, reference:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>12. Does the proposal contain characters with any special properties such as control function or similar semantics?</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>If YES, describe in detail (include attachment if necessary)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>13. Does the proposal contain any Ideographic compatibility character(s)?</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>If YES, is the equivalent corresponding unified ideographic character(s) identified?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>If YES, reference:</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Annex B: Handling of Defect Reports on Character Names

Since the publication of ISO/IEC 10646-1 in May 1993, WG2 has received several defect reports requesting changes to character names. In principle, the names in the standard are not to be changed. However, there may be situations where an annotation to the character name may be warranted.

B.1 Principles to be used by WG 2

The following paragraphs describe the principles of dealing with defect reports on character names:

A. Explanatory information in Annex P - Additional Information on Characters in the standard:
   If WG 2 decides that the request is justified, WG 2 will first consider accommodating the request by adding explanatory text to Annex P of the standard.

B. Non-normative parenthetic annotation of the name:
   If WG 2 considers that the request falls within the guidelines of Rule 12 in Annex K - Character naming guidelines in the standard, then an appropriate annotation will be added to the character name.

C. In instances where a name change causes a potential problem for compliance by implementations of existing standard, and if the concern expressed in the defect report may be handled with a simple explanatory note, a note may be added.

D. Deprecation:
   If WG 2 considers that the character identified in the defect report should not have been in the standard, for reasons such as duplication, or incorrect inclusion in a block, then that coded character will be marked with the annotation (deprecated character) after its name. Note, however, that the character will never be removed from the standard.

E. Reject:
   In all other situations, where WG 2 considers that the request is not sufficiently justified or none of the above-mentioned measures is warranted, the defect report will be rejected with an explanation.

B.2 Some Guidelines for Submitters of Defect Reports

As a supplement to the above information on dealing with defect reports, the submitters can assist the working group by following the guidelines given below:

a) report all defects associated with characters from the same block or set of characters as a single defect report (for example, use a single one for all defects from within a character block such as Malayalam), instead of one for each character.

b) avoid including defective characters from different character blocks or sets in the same report.

c) please check if the defect has already been reported by some one else or considered earlier by WG 2. Copies of the dispositions of prior defect reports can be obtained from the SC 2 Secretariat.

d) if one or more new character(s) - with their own new name and glyph - is proposed to be added in conjunction with a defect report, please submit the addition requests separate from the defect report along with the Proposal Summary Form for the new characters.
Annex C: Work Flow and Stages of Progression

This annex contains a description of the UCS workflow and stages in progression from initial proposal to final publication.

C.1 The UCS workflow

UCS workflow can be illustrated in a simplified form as follows:

<table>
<thead>
<tr>
<th>From whom</th>
<th>What</th>
<th>Process</th>
<th>Output</th>
<th>To whom</th>
</tr>
</thead>
<tbody>
<tr>
<td>Convener</td>
<td>Agenda (e.g. N1387)</td>
<td>Resolutions (e.g. N1354)</td>
<td>Minutes (e.g. N1353)</td>
<td>Requester</td>
</tr>
<tr>
<td>SC 2</td>
<td>Ballots</td>
<td></td>
<td>Action Items</td>
<td></td>
</tr>
<tr>
<td>JTC 1</td>
<td></td>
<td></td>
<td>Result of request:</td>
<td></td>
</tr>
<tr>
<td>ITTF</td>
<td></td>
<td></td>
<td>• Acceptance</td>
<td></td>
</tr>
<tr>
<td>NBs</td>
<td>Input documents:</td>
<td></td>
<td>• Rejection</td>
<td></td>
</tr>
<tr>
<td>WG experts</td>
<td>• Requests (e.g. N1324)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>IRG-group</td>
<td>• Defect reports (e.g. N1806)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Liaisons</td>
<td>• Working documents</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Secretary</td>
<td>Minutes</td>
<td></td>
<td></td>
<td>IRG</td>
</tr>
<tr>
<td>Editor</td>
<td>Action Items</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Standing documents</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Types of Documents

<table>
<thead>
<tr>
<th>From whom</th>
<th>What</th>
<th>How</th>
</tr>
</thead>
<tbody>
<tr>
<td>Secretary</td>
<td>WG 2 distribution list (e.g. N1351)</td>
<td>Presentation forms:</td>
</tr>
<tr>
<td>Editor</td>
<td>Document register (e.g. N1300)</td>
<td>• Paper documents</td>
</tr>
<tr>
<td></td>
<td>Summary of WG 2 work (e.g. N1302)</td>
<td>• Web site (the WG 2 web site at DKUUG and the IRG web site in HK)</td>
</tr>
<tr>
<td></td>
<td>Cumulative list of repertoire additions (Buckets) (e.g. N1385)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Alphabetic (Arabic, Cyrillic, Hebrew, Latin, etc.)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Symbols</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Ideographs</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Cumulative list of Corrigenda (editorial, technical) (e.g. N1384)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>ISO/IEC 10646-1 Corrigendum (e.g. N1396)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>List of character names and code positions allocated (e.g. N1675)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Principles and procedures (e.g. N 1352)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Overview of the basic Multilingual Plane (e.g. N1332)</td>
<td></td>
</tr>
</tbody>
</table>

C.2 The stages of work

Any new proposal for addition of new characters will pass a number of stages from initial proposal to finalized publication. The stages are:
- Initial proposal
- Provisional acceptance
- Final acceptance (Bucket)
- Hold for ballot

This terminology indicates the stage of maturity of the proposal and the WG’s confidence in the proposal.
### In process within WG 2

<table>
<thead>
<tr>
<th>Stage ⇒</th>
<th>Initial proposal</th>
<th>Provisional acceptance</th>
<th>Final acceptance (allocation of bucket)</th>
<th>Hold for ballot</th>
<th>Progression/ Publication status</th>
</tr>
</thead>
<tbody>
<tr>
<td>____</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>____ Item ↓</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th></th>
<th>1</th>
<th>2</th>
<th>3</th>
<th>4</th>
<th>5</th>
<th>6</th>
<th>7**</th>
</tr>
</thead>
<tbody>
<tr>
<td>1*</td>
<td>Character shapes</td>
<td>1.1</td>
<td>2.1</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2*</td>
<td>Character names</td>
<td>1.2</td>
<td>2.2</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3*</td>
<td>Code position allocation</td>
<td>1.3</td>
<td>2.3</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>4*</td>
<td>Text to be included in the standard</td>
<td>1.4</td>
<td>2.4</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>5*</td>
<td>Font**</td>
<td>1.5</td>
<td>2.5</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>6</td>
<td>Other items from proposal summary form</td>
<td>1.6</td>
<td>2.6</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

* Items 1 through 5 are mandatory for entering 'final acceptance' stage

** Camera-ready copy is mandatory for stage 7. It is expected that the quality of the fonts will improve to camera-ready quality as the proposal progresses through the various stages. For more information on the format of the font see the Proposal summary form in Annex A.

- Stages 1 to 3 may contain provisionally allocated code positions. When a proposal enters stage 4 the code positions are final.
- The contents of the Buckets are reviewed at every meeting to decide whether the content shall progress for balloting (stage 4).
- The progress of each proposal is recorded in the WG 2 standing document Summary of WG 2 work (the WG 2 standing document in the form of a spreadsheet).
- When a proposal reaches stage 4 its status is included in List of character names and code positions allocated.

### C.3 Examples

**List of character names and code positions allocated:**

<table>
<thead>
<tr>
<th>Code position</th>
<th>Status</th>
<th>Reference</th>
<th>Character name</th>
</tr>
</thead>
<tbody>
<tr>
<td>...</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>20AB</td>
<td>6</td>
<td>N1092</td>
<td>DONG SIGN</td>
</tr>
<tr>
<td>...</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>012C</td>
<td></td>
<td></td>
<td>LATIN CAPITAL LETTER I WITH BREVE</td>
</tr>
<tr>
<td>...</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>00E6</td>
<td>7</td>
<td>N1128</td>
<td>LATIN SMALL LETTER AE (ash)</td>
</tr>
<tr>
<td>...</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1E9B</td>
<td>6</td>
<td>N1132</td>
<td>LATIN SMALL LETTER LONG S WITH DOT ABOVE</td>
</tr>
<tr>
<td>...</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>FFFC</td>
<td>2</td>
<td>N1365</td>
<td>OBJECT REPLACEMENT CHARACTER</td>
</tr>
</tbody>
</table>

WG 2 standing document Status Summary of WG 2 work items shows the status of different proposals.
Annex D: BMP and Supplementary Planes Allocation Roadmaps

D.1 Overview
The intent of the roadmap documents is to provide some guidance for further allocation of scripts in ISO/IEC 10646 (also in the Unicode Standard), in the BMP and in the Supplementary planes. These roadmaps are snapshots of known scripts and characters as of 2001-03-31. They are intended to be used as a general guideline and do not attempt to make detailed allocations of characters.

The planes described in this roadmap, as well as all other planes accessible by UTF-16 are explicitly enumerated in the following table.

### Allocations for Planes in ISO 10646

<table>
<thead>
<tr>
<th>Range of UCS-4 values (Hex)</th>
<th>Plane #</th>
<th>Name of Plane</th>
</tr>
</thead>
<tbody>
<tr>
<td>00000000 ... 0000FFFF</td>
<td>0</td>
<td>Basic Multilingual Plane - BMP; Encoded in 10646-1: 2000 and its amendment FPDAM-1: 2001</td>
</tr>
<tr>
<td>00010000 ... 0001FFFF</td>
<td>1</td>
<td>Supplementary Multilingual Plane for scripts and symbols (SMP), encoded in 10646-2: 2001.</td>
</tr>
<tr>
<td>00020000 ... 0002FFFF</td>
<td>2</td>
<td>Supplementary Ideographic Plane (SIP) encoded in 10646-2: 2001.</td>
</tr>
<tr>
<td>00030000 ... 0003FFFF to 000DFFFFF</td>
<td>3 to 13</td>
<td>Reserved for Future Allocations</td>
</tr>
<tr>
<td>000E0000 ... 000EFFFF</td>
<td>14</td>
<td>Supplementary Special-purpose Plane (SSP) encoded in 10646-2: 2001</td>
</tr>
<tr>
<td>000F0000 ... 000FFFFF</td>
<td>15</td>
<td>Reserved for Private Use</td>
</tr>
<tr>
<td>00100000 ... 0010FFFFF</td>
<td>16</td>
<td>Reserved for Private Use</td>
</tr>
</tbody>
</table>

- The latest working version of Plane 0 Roadmap document is WG 2/N2316 and can be found at: [http://www.dkuug.dk/JTC1/SC2/WG2/docs/n2316.pdf](http://www.dkuug.dk/JTC1/SC2/WG2/docs/n2316.pdf).
  It locates all script and individual character additions published in the 2nd edition of ISO/IEC 10646-1: 2000 (and Unicode 3.0), and accepted for inclusion in amendment up to PDAM-1 to 10646-1:2000 (slated for Unicode 3.2) (as of 2001-04-02), plus all script additions currently foreseen to be reasonable candidates for future encoding in Plane 0 - Basic Multilingual Plane (BMP).

- The latest working version of Plane 1 Roadmap is in document WG 2/N2314 and can be found at: [http://www.dkuug.dk/JTC1/SC2/WG2/docs/n2314.pdf](http://www.dkuug.dk/JTC1/SC2/WG2/docs/n2314.pdf).
  It locates all script and individual character additions included in FDIS 10646-2 (included in Unicode 3.1) (as of 2001-04-02), plus all script additions currently foreseen to be reasonable candidates for future encoding in Plane 1. By current estimates all remaining general scripts and symbol sets not encoded or as possible candidates for the BMP should fit within this one plane - Plane 1 - Supplementary Multilingual Plane for scripts and symbols (SMP).

- The latest working version of Plane 2 Roadmap document is WG 2/N2215 and can be found at: [http://www.dkuug.dk/JTC1/SC2/WG2/docs/n2215.pdf](http://www.dkuug.dk/JTC1/SC2/WG2/docs/n2215.pdf).
  It locates all script and individual character additions included in FDIS 10646-2 (included in Unicode 3.1) (as of 2001-04-02), plus all script additions currently foreseen to be reasonable candidates for future encoding in Plane 2 - Supplementary Ideographic Plane (SIP). Plane 2 is envisioned as containing future Unified Ideographic character additions. The largest current Unified Ideographic character collection should fit within Plane 0 and Plane 2, as long as duplicate character encoding is avoided.

The above roadmaps indicate that these three planes should suffice for all future encoding of characters having world-wide utility.
- The latest working version of Plane 14 Roadmap document is WG 2/N2216 and can be found at: [http://www.dkuug.dk/JTC1/SC2/WG2/docs/n2216.pdf](http://www.dkuug.dk/JTC1/SC2/WG2/docs/n2216.pdf)

It locates all script and individual character additions included in FDIS 10646-2 (and included in Unicode 3.1) (as of 2001-03-31), plus all script additions currently foreseen to be reasonable candidates for future encoding in Plane 14 - Supplementary Special-purpose Plane (SSP). Plane 14 is used for encoding special characters such as alphabet used for language tagging.

Note that 10 more supplementary planes (planes 3 to 13) are available for encoding (with an additional 2 planes reserved for private use).

Status of script proposals and their progress at any given time can be found in the standing documents list in WG 2’s document register (the document number for registers by convention is a multiple of 50 and will be the latest xx00 or xx50).

### D.2 Guidelines for Roadmap Allotments

Some principles to be followed in assigning scripts in the roadmaps and for encoding in the standard are given below.

#### D.2.1 Block assignment starting on half-row boundary

When allocating code space to a block requiring fewer than 128 positions, these positions should not cross a 128-code position (half row) boundary. Wherever possible, if the number of positions is close to 128, it is preferable to start the collection at the half-row boundary. For blocks slightly larger than 128 positions the highest frequency characters should all be allocated within the first 128 positions. This highest frequency allocation principle may be overridden when there is justification to do otherwise. The purpose of this guideline is to insure greater compression ratios for run-length compression techniques. (See resolution M33.11). Further, for blocks requiring closer to 128 positions it is desirable to start at a half-row boundary.

#### D.2.2 1024 code position boundary for supplementary planes

Supplementary planes 1 to 16 are accessed using pairs of High and Low S-zone values employing UTF-16 transformation. Each High S-zone value corresponds to a block of 1024 code positions. When large blocks are considered for encoding in the supplementary planes it is desirable to start the block at the 1024-code position boundary. This facilitates range-checking operations for particular blocks in the supplementary planes by examining the High S-zone value alone.

#### D.2.3 Empty '00' position in a block

Proposals for code allocations should not leave position 00 unassigned in each block unless there are compelling documented reasons for doing so.

#### D.2.4 Gaps in ranges of assigned code positions

At the time of initial encoding of a script or a set of related characters, gaps may have been left in the range of assigned code positions. These gaps are reserved for future assignment of characters that are related in terms of its properties to the surrounding characters, for example a gap in a range of superscripted characters can be assigned a future superscripted character. In the supplementary planes, specifically in Plane 1, some gaps in the Math Alphanumeric and in the Western Musical symbols are left there for transient mappings, since some of the characters needed for these scripts were already encoded in the BMP before their encoding in Plane 1. Transient mappings permit more efficient processing of scripts that are split across the BMP and a supplementary plane.
Annex E: Request for new collection identifiers
(Source: ISO/IEC JTC 1/SC 2/WG 2 N1877 -1998-09-20 - modified based on discussion at M35; AI-M35-6b)

Request For Collection Identifier
For a Sub-Repertoire Of ISO/IEC 10646

Date: ________________________________

SOURCE: ________________________________
Email address of source: ________________________________
Phone number of source: ________________________________
Fax number of source: ________________________________
Address of source: ________________________________

WG 2 SPONSOR
(Preferably a member body or liaison organization of ISO/IEC JTC 1 or its subcommittees and working groups)

SUBMITTER’S REFERENCE: ________________________________

SUBMITTER AND THE SPONSOR SHOULD DO THE FOLLOWING:

A. Ensure that no existing collection identified with a Collection Identifier in ISO/IEC 10646-1 or ISO/IEC 10646-2 satisfies their needs. If a single collection does not exist, provide justification why an enumeration of two or more identified collections cannot satisfy the need.

B. Ensure that the proposed collection of characters is a true subset of the repertoire of characters of ISO/IEC 10646 (including all its amendments and corrigenda). The list of character names in Annex G of ISO/IEC 10646-1 and Annex E of ISO/IEC 10646-2 can be used as an aid. If any character is not currently encoded in the standard, that character should be submitted for inclusion in the standard, following the guidelines documented in Section 1 and in Annex A of this document.

C. Prepare a list of existing collections that are fully contained in the proposed collection. Ensure that you have considered all the approved amendments of the Standard while preparing this list of collections.

D. List any code positions that are included in the proposed collection, but are NOT included in the list of existing collections identified in Step C above.

E. For each of the existing collection that is identified in step C above, list any code position that is to be excluded from the proposed collection.

F. If the proposed collection is to be marked as FIXED, provide a list of individual code positions that are NOT allocated in each of the collections identified in step C above, and therefore to be excluded from the proposed collection.

G. Decide if the collection is to be marked as a FIXED collection (see section 4 of this document).

H. Prepare a background document, including the rationale and intended use of the collection and forward it to the Convener of ISO/IEC JTC 1/SC 2/WG 2 for consideration, acceptance and assignment of a Collection Identifier by WG 2.
**Format to be used for sub-repertoire submission**

An example format of the proposal for collection definition is given below. The final form of documenting the sub-repertoire in the standard is at the discretion of the project editor(s).

**Collection Name:** EXAMPLE COLLECTION

**Collection to be marked as Fixed (Yes / No):** YES

<table>
<thead>
<tr>
<th>Plane 00</th>
<th>Positions (Cells)</th>
</tr>
</thead>
<tbody>
<tr>
<td>00</td>
<td>20-7E, A0-FF</td>
</tr>
<tr>
<td>01</td>
<td>00-13 16-2B 2E-4D 50-7E</td>
</tr>
<tr>
<td>02</td>
<td>C7 D8-DB DD</td>
</tr>
<tr>
<td>1E</td>
<td>80-85 F2 F3</td>
</tr>
<tr>
<td>19</td>
<td>15 18 19 1C 1D AC</td>
</tr>
<tr>
<td>20</td>
<td>22 26 5B-5E 90-93</td>
</tr>
<tr>
<td>26</td>
<td>6A</td>
</tr>
</tbody>
</table>

**Collections containing the proposed sub-repertoire**
The following UCS collections from Annex A of ISO/IEC 10646-1 contain characters of the above-proposed collection:

<table>
<thead>
<tr>
<th>ID</th>
<th>UCS-Collection Name / Code Positions</th>
<th>Positions to be included or excluded</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>BASIC LATIN 0020-007E</td>
<td>All are included</td>
</tr>
<tr>
<td>2</td>
<td>LATIN-1 SUPPLEMENT 00A0-00FF</td>
<td>All are included</td>
</tr>
<tr>
<td>3</td>
<td>LATIN EXTENDED-A 0100-017F</td>
<td>Only 0114, 0115, 012C, 012D, 014E, 014F, and 017F are included.</td>
</tr>
<tr>
<td>6</td>
<td>SPACING MODIFIER LETTERS 02B0-02FF</td>
<td>Only 02C7, 02D8—02DB and 02DD are included.</td>
</tr>
<tr>
<td>32</td>
<td>GENERAL PUNCTUATION 2000-206F</td>
<td>Only 2015, 2018, 2019, 101C and 201D are included.</td>
</tr>
<tr>
<td>34</td>
<td>CURRENCY SYMBOLS 20A0-20CF</td>
<td>Only 20AC is included.</td>
</tr>
<tr>
<td>36</td>
<td>LETTERLIKE SYMBOLS 2100-214F</td>
<td>Only 2122 and 2126 are included.</td>
</tr>
<tr>
<td>37</td>
<td>NUMBER FORMS 2150-218F</td>
<td>Only 215B—215E are included.</td>
</tr>
<tr>
<td>38</td>
<td>ARROWS 2190-21FF</td>
<td>Only 2190—2193 are included.</td>
</tr>
<tr>
<td>47</td>
<td>MISCELLANEOUS SYMBOLS 2600-26FF</td>
<td>Only 266A is included.</td>
</tr>
</tbody>
</table>

**Justification for a Single Collection Identifier Request**
(For example) A single collection identifier is required to tag textual data in a particular protocol with a character set identifier.

---

8This example is based on an input document on Latin Characters based on ISO/IEC 6937:1994, from Mr. Johan van Wingen, Netherlands; the Euro Sign has been added; see WG 2 N1881 - Request for Collection Identifiers for European Repertoires.
Annex F: Formal criteria for disunification
(Source: ISO/IEC JTC 1/SC 2/WG 2 N1724 - 1998-03-05- adopted with revisions at M34 - action item M34-7d.)

There have been repeated proposals to disunify existing characters. These proposals cannot be fully evaluated without a more rigorous framework concerning the disunification/unification of characters. Without such formal criteria, all decisions are 'ad-hoc' and different proposals may get different levels of review. Both ISO/IEC JTC 1/SC 2/WG 2 and the Unicode Technical Committee need to spend some time in evaluating and possibly formalizing the criteria that we use to decide these cases. This is similar to the formalization we have done for script prioritization, but uses different criteria.

Note: The unification criteria used for the Han script are very thorough and quite sufficient. This document attempts to establish formal criteria for use in other scripts. There is no attempt to change the procedures used in Han unification.

F.1 What is disunification?
Disunification is the introduction of a new character that can also be encoded by an existing character. A strong case of disunification occurs where there is prevalent practice of using the existing character. A weak case of disunification occurs where there is little or no use of the existing character for the purpose for which the new character is intended.

Example: Adding a period in a new script is a weak disunification if we assume that nobody has an existing implementation of that script using the regular period. Adding a clone of a Latin letter for use with Cyrillic script is a strong disunification as mixed Latin/Cyrillic character sets exist and have been used for encoding the languages that the new characters are intended for.

F.2 Cost and Benefits
Proposals always claim that disunification brings benefits. Formal criteria attempt to critically evaluate those benefits, but also compare them to the costs. Any disunification, especially strong disunification, introduces several types of cost to all complete implementations of the Standard.

1. Any complete implementation will have to add and support both an additional entry in the properties as well as an additional glyph, or glyph mapping for the disunified character.
2. Whenever the character in question has no appearance distinction, there is the cost of accidental confusion and mis-identification. All implementations will need sophisticated handling of equivalencies, especially, where disunification occurs on well-established characters (as opposed to among the characters of an entirely new script being fine-tuned in the proposal stage).
3. Keyboards that support the disunification need to be widely (and by default) available; this is especially troublesome for strong disunification of Latin characters as most keyboards have a Latin layer from which it is easy to type the existing and now-disunified character.

F.3 Criteria of analysis
I. Costs
The following questions are designed to evaluate the costs associated with the disunification.

1. Is there a glyphic distinction?
2. Is there a behaviour difference?
3. Is the use of the new character restricted to a new context (for example, use with a novel script)?
4. Is the use of the existing, ambiguous character instead of the proposed new character common, prevalent or established practice?
5. Does the character exist in ASCII (ISO 646 IRV)?

II. Benefits

1. Appearance: does disunification help to allow multilingual monofont text in an environment where this is commonly needed? In what way?
2. Layout: does disunification solve common layout differences (this would mostly be true for punctuation)?
3. Searching/sorting: Is there a common case where disunification allows better support for these?
4. Mapping to another standard: Is there a widely used standard that disunifies the characters in question? Are the characters in question the only ones that prevent cross mapping?

III. Alternatives
Finally, the analysis must explore whether other alternatives are possible.

1. Can the desired effect be achieved by changes to the display layer?
2. Can the desired effect be achieved by changes to protocols?
3. Can the desired effect be achieved by processing algorithms?

IV Previously rejected proposals
WG 2 may have rejected previous proposals for a character on the basis of it being a glyphic variant of an already coded character. Any proposal, which later suggests that one or more of these variant forms is actually a distinct character requiring separate encoding, should provide detailed printed evidence that there is actual, contrastive use of the variant form(s). It is insufficient for a proposal to claim a requirement to encode as characters in 10646, glyphic forms which happen to occur in another character encoding that did not follow TR 15285 - Character-Glyph Model that guides the choice of appropriate characters for encoding in 10646.

(For example, the forms in the American Library Association / Latin Cyrillic Romanization tables were considered during the development of the original Cyrillic repertoire for 10646, and the variant glyph forms were explicitly unified, so that duplicate characters would not be encoded for Cyrillic. Later, a proposal was being prepared by TC46 on the basis that some of the variant forms were in an existing ISO standard, without due consideration for the Character Glyph Model - and hence Rejected.)

F.4 Some Examples of Precedents

Example 1:

Character: Generic Decimal Separator Mark

In 1991 the proposal was made to add a new punctuation character in the General Punctuation block that would have the semantic property of decimal separator, but could be imaged as period, comma, space or apostrophe depending on the locale.

Asserted benefit: Solve the locale dependent display of numbers.

Costs: This new character would have disunified four widely used characters. Mapping from existing character sets would have become locale dependent. Users would have to turn on a special show-invisible-character mode to distinguish the new character from existing characters. Such modes exist, but are limited to word processing software, where numbers usually occur embedded in text, which in turn is 'frozen' into a given language. Database software, where locale dependent numeric displays are much more of an issue, does not normally need or support a show-invisible-character mode. Finally, in 1991 there were no keyboards supporting this new character, but it would be needed in all languages and applications, and all software would have to be specially adapted for it.

Alternatives: There already is an established technology to deal with locale differences, and in a way that is not limited to decimal numbers.

Result: Rejected. The costs far outweigh the benefits.
Example 2:

Character: Angstrom Symbol

Asserted benefit: Provide roundtrip mapping for East Asian character sets.

Costs: This character disunifies A WITH RING, which is in wide use in only a limited number of languages that all use Latin-1. In the Latin-1 context, it would be natural to use A WITH RING as the Angstrom Symbol. The Angstrom unit is not one of the preferred powers for the metric units of SI, but it is still commonly used in some disciplines, as it is convenient for atomic length scales. Disunifying the A WITH RING adds the important round trip mapping capabilities for East Asian character sets, but makes it harder to use the Standard as a pivot between these character sets and Latin-1. However, almost none of the other SI units that have explicit character codes in East Asian character sets can be mapped 1:1 with Latin-1, so the Angstrom Symbol adds little to that problem. Searching needs to support equivalencies; however, in the East Asian context the need for extended equivalencies (beyond simple case equivalence) is common.

Alternatives: None.

Result: Accepted. The benefits far outweigh the costs.
Annex G: Formal criteria for coding precomposed characters

(Sources: ISO/IEC JTC 1/SC 2/WG 2 N1725 (1998-03-17) - adopted with revisions at M34 - action item M34-7e;

This annex addresses in brief the criteria that support or militate against encoding of any specific proposed characters as precomposed characters instead of as combining character sequences. It also describes the impact of normalization of multiple representations of characters arising out of combining sequences in the standard on proposals for new precomposed characters.

G.1 Criteria

The positive criteria are of the form of necessary conditions, but not in themselves sufficient to make the decision. Proposals that meet the negative criteria should use composed character sequences instead. The cost criteria are provided as a help to gauge the impact of encoding new precomposed forms.

Positive:
- Existence in another character encoding standard (for the purpose of 1:1 character conversion)
- Existence of a precomposed letter in a well-established or official alphabet.

Negative:
- If it were to introduce multiple spellings (encodings) for a script where NO multiple spellings existed previously.
- If combining character sequences can be shown to meet the stated information processing needs (e.g. archival use)
- If solely intended to overcome short-term deficiency of rendering technology.
- If the intended use of the character is solely for transliteration purposes.

Cost criteria
- Incremental cost for each additional character
- Incremental cost for each new multiple spelling
- Declining benefit if immediate and widespread use is not anticipated.
- Effect on system / products that use pre-composed form as canonical (since addition of precomposed characters makes this set of canonicals unstable).

Note: some existing and widely available implementations of internal processes (collation) may use decomposed characters even where the editing interface does not support them. For these cases, additional multiple spellings provide explicit additional costs without any benefit.

- Short-term solution versus permanent cost

Note: the level of support for combining characters in Latin, Greek and Cyrillic documents is not as widespread as was anticipated when the first edition of the standard was published. It may be tempting to introduce precomposed forms as a short-term solution as long as the level of support for combining characters in Latin, Greek and Cyrillic documents is not yet widespread. Key font technologies with support for combining have been developed and at the same time, an increasing number of platforms routinely know how to handle combining marks for other scripts. Adding new precomposed characters could be a permanent unwarranted cost for such newer technologies versus the short-term benefit of being able to reuse not-so-new technologies. See also the discussion in the next section.

G.2 Implications of Normalization on Character Encoding

As ISO/IEC 10646 / Unicode has become more prevalent in implementations and other standards, it has become necessary to produce very stable specifications for the comparison of text. In particular, a unique, normalized form of text is required for comparisons in domain names, XML element names, and other areas where a precise, stable, comparison of strings is required. Programs that require uniqueness also require forward compatibility: programs all over the web must be able to depend on the unique format not changing over time.
There are characters that are equivalently represented either as sequences of code points or as a single code point (called a composite character). For example, the i with 2 dots in naïve could be presented either as i + diaeresis (0069 0308) or as the composite character i-diaeresis (00EF). There are other cases where the order of two combining characters does not matter. For example, the pair of combining characters acute and dot-below can occur with either one first; both alternate orders are equivalent. In response to the need for a unique form, the Unicode Consortium has produced an exact algorithmic specification of normalized forms (see UTR #15: Unicode Normalization Forms - http://www.unicode.org/unicode/reports/tr15).

One of these forms, Normalization Form C, is designed to favour precomposed characters such as â over combining character sequences such as a + ~. The W3C Character Model for the World Wide Web (http://www.w3.org/TR/charmod) (JTC 1/SC 2/WG 2/N2319) requires the use of Normalization Form C for XML and related standards (this document is not yet final, but this requirement is not expected to change). See also the W3C Requirements for String Identity Matching and String Indexing (http://www.w3.org/TR/WD-charreq) for more background. We expect that the number of standards and implementations requiring normalization will continue to grow. Such implementations must produce precisely the same result for normalization even if they upgrade to a new version of Unicode / 10646. Thus it is necessary to specify a fixed version for the composition process, called the composition version. The composition version is defined to be Version 3.0.0 of the Unicode Character Database, which corresponds to ISO/IEC 10646-1:2000.

To see what difference the composition version makes, suppose that a future version of the standard -- Unicode 4.0 / 10646:2002 adds the composite Q-caron. For an implementation that uses Unicode 4.0 / 10646:2002, strings in Normalization Forms C or KC will continue to contain the sequence Q + caron, and not the new character Q-caron, since a canonical composition for Q-caron was not defined in the composition version. The implications for encoding new characters are that new precomposed characters are important to recognize. If Q WITH CARON were added to a future version of Unicode or 10646, then it would represent a duplicate encoding. This could be tolerated before Unicode 3.0 because canonical equivalence could be used to equate the two forms. But due to the need for stability in comparison by so much of the world's infrastructure, this situation cannot be tolerated in the future. For stability, characters that can be currently represented as sequences will always stay represented only as sequences. These include the following examples:

<table>
<thead>
<tr>
<th>Character</th>
<th>Code Point Sequence</th>
<th>Comments</th>
</tr>
</thead>
<tbody>
<tr>
<td>ch</td>
<td>&lt;0063, 0068&gt;</td>
<td>Slovak, traditional Spanish</td>
</tr>
<tr>
<td>th</td>
<td>&lt;0074, 02B0&gt;</td>
<td></td>
</tr>
<tr>
<td>ñ</td>
<td>&lt;0078, 0323&gt;</td>
<td>Native American languages</td>
</tr>
<tr>
<td>í</td>
<td>&lt;019B, 0313&gt;</td>
<td></td>
</tr>
<tr>
<td>â</td>
<td>&lt;00E1, 0328&gt;</td>
<td>LATIN SMALL LETTER A WITH OGONEK AND TILDE</td>
</tr>
<tr>
<td>i</td>
<td>&lt;0069, 0307, 0301&gt;</td>
<td>LATIN SMALL LETTER I WITH DOT ABOVE AND ACUTE</td>
</tr>
<tr>
<td>Constructed characters</td>
<td>&lt;30C8, 309A&gt;</td>
<td>Ainu in kana transcription</td>
</tr>
</tbody>
</table>

Moreover, the need for separate precomposed characters is diminishing quickly. The major GUI vendors are currently in the process of upgrading their systems to handle both surrogates and accurate positioning of combining marks, with such technologies as OpenType and AAT. By the time new precomposed characters could be added, there would be little need for them. It is possible to add future precomposed characters in the case where they cannot already be represented by combining character sequences. In such cases the situation is reversed; the component characters that would make up an equivalent combining character sequence cannot be added.
Annex H: Criteria for encoding symbols
(Source: ISO/IEC JTC 1/SC 2/WG 2 N1982 - 1998-02-26 - adopted at M36 - action item M36-6a.)

H.1 Symbols and plain text

The primary goal of ISO 10646 and Unicode is plain text encoding. Only a very limited class of symbols are strictly needed in plain text, if it is understood that an e-mail message is representative for plain text. A more expanded interpretation of plain text acknowledges plain text as the backbone for more elaborate and rich implementations. An example of such expanded use are the plain text buffer for a rich document, or searchable representation of text or notational system, such using character codes to access unit symbols in a CAD package, or to implement a complex notational system such as musical notation.

In the latter cases, the class of symbols for which encoding makes sense becomes much larger. It encompasses all symbols for which it is not enough to merely be able to provide an image, but whose identity and semantics must be able to be automatically interpreted and processed in ways that are similar to processes on text.

H.2 The ‘symbol fallacy’

The ‘symbol fallacy’ is to confuse the fact that symbols have semantic content, with in text, it is customary to use the symbol directly for communication. These are two different concepts. An example is traffic signs and the communication of traffic engineers about traffic signs. In their (hand-)written communication the engineers are much more likely to use the words stop sign when referring to a stop sign, than to draw the image. On the other hand, mathematicians are more likely to draw an integral sign and its limits and integrands than to write an equation in words.

H.3 Classification

Symbols can be classified in two broad categories, depending on whether a symbol is part of a symbolic notational system or not.

H.3.1 Symbols that are part of a notational system

Symbols that are part of a notational system have uses and usage patterns analogous to the notational systems used for writing. They feature a defined9 repertoire and established rules of processing and layout. In computers they are treated similar to a complex script, i.e. with their own layout engines (or sub-engines). Core user groups have shared legacy encodings, which allow at least their data to be migrated to the new encoding.

H.3.2 Symbols that are not part of a notational system

There are many distinct repertoires of non-notational symbols, some with very small frequency of occurrence. The design and use of many of these symbols tends to be subject to quick shifts in fashion; in many cases they straddle the realms of the informative and the decorative. Layout is usually quite simple and directly equivalent to an inline graphic. In computers they are treated as uncoded entities today: they are provided as graphics or via fonts with ad-hoc encodings, with no additional support for rendering. Because of the ad-hoc nature of the legacy encodings for these symbols, data migration is near impossible.

H.3.2.1 Legacy symbols

An important subclass of non-notational symbols is the class of technical symbols found in legacy implementations and character sets for which plain text usage is established. Prominent examples are compatibility symbols used in character mode text display, e.g. terminal emulation.

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9 All large repertoires can have a sizeable ‘gray zone’, even if they can be called ‘defined’ here.
H.4 Kinds of symbols found in ISO/IEC 10646 / Unicode

1) Part of a notational system
   • Mathematical operators
   • Electrotechnical symbols
   • APL
   • Braille
   • Musical notations (accepted for Plane 1)

2) Compatibility for text mode display
   • Chess pieces
   • Forms and blocks
   • Control pictures
   • Integral pieces

3) Text ornaments
   • Dingbats
   • Enclosed/parenthesized

4) Traditional signs and icons
   • Astrological symbols
   • Religious symbols

5) Abbreviations or units used with text or numbers
   • Currency symbols
   • Units
   • Prescription etc.

6) Other
   • Environment protection related symbols

H.5 Discussion

Any proposal to encode additional symbols must be evaluated in terms of what the benefit will be of cataloguing these entities and whether there is a realistic expectation that users will be able to access them by the codes that we define. This is especially an issue for non-notational, non-compatibility symbols.

The trend so far has not been encouraging there. The last few years have seen enormous progress in the end-user available support of ISO 10646 and Unicode as encoding for letters and punctuation. Instead of a collection of fonts with legacy encodings, system and font vendors now provide fonts with a common encoding, and, where scripts have similar typography, with combined repertoire. The most widely available fonts for symbols, however, have not followed that trend. Users of these symbols continue to use ad-hoc fonts in their documents.

Existing data encoded using legacy encodings for letters and punctuation can be converted to ISO 10646 and Unicode quite easily, and many systems and applications provide such translations in a transparent matter. A different story holds for symbols. Because almost all legacy data use ad-hoc encodings or even in-line images for non-notational symbols, one cannot easily convert existing data. Therefore there is more resistance to changing the status quo.

As a conclusion, any successful proposal would need to contain a set of non-notational symbols for which the benefits of a shared encoding are so compelling that its existence would encourage a transition.

H.6 Some criteria that strengthen the case for encoding

The symbol
   • is typically used as part of computer applications (e.g. CAD symbols)
   • has well defined user community / usage
   • always occurs together with text or numbers (unit, currency, estimated)
   • is required to be searchable or indexable
is customarily used in tabular lists as shorthand for characteristics\textsuperscript{10} (for example, check mark, maru etc.)
- is part of a notational system
- is used in 'text-like' labels (even if applied to maps and 2D diagrams)
- has well-defined semantics
- has semantics that lend themselves to computer processing
- completes a class of symbols already in the standard
- is letter-like
  (i.e. ordinarily varies with the surrounding font style)
- itself has a name, (for example, ampersand, hammer-and-sickle, caduceus)
- is commonly used amidst text
- is widespread, i.e. actually found used in materials of diverse types/contexts by diverse publishers, including governmental

**H.7 Some criteria weaken the case for encoding**

There is evidence that
- the symbol is primarily used free-standing (traffic signs)
- the notational system is not widely used on computers (dance notation, traffic signs)
- the symbol is part of a set undergoing rapid changes (short-lived symbols)
- the symbol is trademarked (unless encoding is requested by the owner)
  (logos, Der grüne Punkt, CE symbol, UL symbol, etc)
- the symbol is purely decorative
- the symbol is an image of something, not a symbol for something
- the symbol is only used in 2-Dimensional diagrams, (e.g. circuit components)
- the symbol is composable (see diacritics for symbols)
- the identity of the symbol is usually ignored in processing
- font shifting\textsuperscript{11} is the preferred access and the user community is happy with that (logos, etc.)

Or, conversely, there is not enough evidence for its usage or its user community.

**H.8 Completion of a set**

Mathematical operators are an example for an extensive set of symbols, which at the current time are incomplete. The existing repertoire is so incomplete that not only does it not meet the needs of the current user community, but even the use of the existing partial repertoire is precluded for many users. Therefore, completion of this repertoire has a high priority. Otherwise, for lack of usability, alternative encodings or mark-up will become the method of choice, stranding the large repertoire already encoded. In the particular example, this work is now being undertaken, and finishing it should be given a very high priority.

By extension, proposal that contain incomplete repertoires of a given category of symbol should be given a very low priority until they reach a level of completeness that makes a compelling case for a given user community.

**H.9 Instability**

The case has been made that either rapid changes in the glyph representation, or changes in the meaning of the character have nothing to do with encoding (defined as a purely positional assignment), as long as the general category of use of the symbol does not change.

The counter example to that is the recent decision to encode the Euro-Sign as a new character and not to reclaim the Euro-Currency sign based on a definite change in glyph. There are glyph changes that cannot be absorbed quietly since the new glyph bears so little relation to the old one that the change exceeds the implied range of glyphic variation.

\textsuperscript{10} The typical camping, boating, or hiking symbols are often used in that way.
\textsuperscript{11} Shifting of fonts, however, is not a reliable method for the web.
It is normally allowable for a symbol (same glyph) to acquire some additional meaning(s) over time. However, for some symbols (part of a notational scheme) this could mean that the symbol would need to be processed differently (i.e. a change in operational semantics a.k.a. character properties). Such a change would necessarily affect coding.

In either case, rapid change means by definition that the situation is not settled, and reliable information on the range of acceptable glyphic variation or character properties is unavailable. Therefore it is a good reason to wait with coding.

**H.10 Perceived Usefulness**

The fact that a symbol merely *seems to be useful or potentially useful* is precisely not a reason to code it. Demonstrated usage, or demonstrated demand, on the other hand, does constitute a good reason to encode the symbol. The Euro Sign is the classical example of the latter. It is a novel symbol for which there is demonstrated and strong demand.

It is important to distinguish the perception of ‘usefulness’ from the question of whether a symbol is in widespread use or not. ISO/IEC 10646 and Unicode cater to both general and specialized users, from modern world languages to historic and minority scripts. Widespread use will influence the prioritization, but should be somewhat independent from the decision of whether a symbol is an encodable entity in the first place. In order to be truly useful, an encoded symbol must be accessible to the user community in its encoded form. It requires implementers ready to supply implementations using the new encoding, and user community ready to migrate to those implementations.
History of Changes

This document was originally prepared by Messrs. Mark Davis, Edwin Hart and Sten G. Lindberg, as document N946 (1994-10-11), based on N884 (1993-04-06) (authored by Messrs. Rick McGowan and Joe Becker). It has been enhanced by an ad hoc group on principles and procedures set up at the San Francisco SC 2/WG 2 meeting no. 26. The result was presented as SC 2/WG 2 N1116 (1994-10-12).

The following is a summary of changes made since that time:

1. At the Geneva SC 2/WG 2 meeting no 27 (1995-04-07), where some enhancements were proposed. The result was presented as SC 2/WG 2 N1202 (1995-06-26).
2. At the Helsinki SC 2/WG 2 meeting no 28 (1995-06-26), some enhancements were proposed and adopted. The result was presented as SC 2/WG 2 N1252 (1995-06-27). The document was accepted, following Resolution M28.6 at that meeting.
3. At the meeting no 31 (1996-08-16) a new Annex C: Description of the UCS work flow and stages in progression from initial proposal to final publication was added. Furthermore a new question (C 10) regarding some properties of proposed characters has been included in the proposal summary form.
4. At the meeting no 32 (1997-01-24) a new Annex D: BMP and Supplementary Planes Allocation Roadmap was added. The annex D is the inclusion of the US contribution N1499 (1996-12-27) only with minor editorial changes. Minor editorial changes have been made to align the different standing documents.
5. Principles regarding allocation of '00' position in a block (resolution M33.12) and regarding considerations for half-block boundary (per resolution M33.11) have been added from meeting M33 (1997-07-04).
6. The ad hoc report on collection identifiers for parts 1 and 2 (document N1726 - 1998-03-19) from meeting 34 (1998-03-20), and a form for submission of requests for collection identifiers (document N1735 - 1998-03-23, amended per AI-35-6-b) were consolidated into document N1877 - 1998-09-20; and has been incorporated in this document.
7. Formal Criteria for Disunification (per AI-34-7-d, based on document N1724 - 1998-03-05) was added.
8. Formal Criteria for Coding Pre-Composed Characters (per AI-34-7-e, based on document N1725 - 1998-03-17) was added.
9. The principle of '1K boundary for allocations in Plane 1 for ease of use with UTF-16' (per Action Item AI-35-6-a - 1998-09-25) has been added.
10. The unused 'WG 2 administration section D' has been removed from the proposal summary form (at meeting 36 - 1999-03-15).
11. A note has been added on the need for stronger justification for proposals to include 'Glyph Variants'.
12. A sample picture of the 'spread sheet' illustrating the skeleton format and column headings used in the parallel WG 2 standing document 'Status summary of WG 2 work items' has been removed, with the reference to that standing document.
13. The document has been reorganized slightly for better readability. This is presented as document N2002 at M36 (1999-03-15) (the revised Annex D is left as 'to do' pending acceptance of other roadmap contributions).
15. Annex on Pre-Composed characters has been enhanced with information on implications of Unicode normalization - based on document N2176R (2000-03-07), per action items M37-6a and M38-5d.
16. Information on use of UCS Sequence Identifier, based on document N2230 (2000-07-21) has been incorporated, per action item M39-5a.
17. Annex D has been updated to reference WG2 standing documents containing the Roadmaps (documents N2316 - 2001-01-10, N2314 - 2001-01-10, N2215 - 2000-03-30, and N2216 - 2000-03-30) - details have been moved and updated from this document.
18. References to different clauses in 10646-1 in the document and in the Proposal Summary Form have been updated to the renumbered clauses and Annexes of 10646-1:2000.
19. References to relevant clauses and Annexes of 10646-2: 2001 have been added.
20. Refinements based on discussion at meeting M40 - 2001-04-02/05:
   a) Section 3 on Character names was expanded.
   b) Added a note about open collection identifiers when there is need to expand the ranges or add new ranges.
   c) Section 9 on Relative Ordering of Characters was added with references to ISO/IEC 14651 and Unicode Collation Algorithm.
   d) Under section B - General section of the proposal summary form, a new item was added inviting more information regarding properties of the character(s) or script along with a condensed statement in section A.1.
   e) Under technical justification section of the proposal summary form, a new question was added along
with a similar statement under A.1, renumbering questions 9.10, and 11 to 10, 11 and 12 respectively; new question 13 was added.

f) Added a new section in Annex D, explaining the use of reserved positions in the gaps in a range of assigned code positions.

g) Removed WG2 administrative portion from Annex E on collection identifier submissions.

h) Numbers for sub items under item 1 of WG 2 Evaluation Procedure were corrected and reordered.

i) Footnote for bullet 3 under H.7 was replaced with a parenthetical phrase.

j) New footnote was added for last bullet on font shifting under H.7.

k) Deleted the note about allowing use of USIs in a collection submission

l) 96x96 bit-mapped format has been removed as one of the acceptable formats for printing the standard or its amendments - in section A.1, item 5 and in the submission form Section B, item 6.

21. The first HTML version of this document has been created in July 2001. The broken links have been repaired since then.

The ad hoc group on principles and procedures had different members over time. The current members of the ad hoc group are:

Messrs. V.S. Umamaheswaran (Current editor of this document); Mike Ksar; Michael Everson; Ken Whistler; and Keld Simonsen
References

Document numbers in the first column in the following table refer to WG 2 working documents (ISO/IEC JTC 1/SC 2/WG 2/ Nxxxxx), except where noted otherwise. For those documents for which a url is not given, you may try [http://www.dkuug.dk/JTC1/SC2/WG2](http://www.dkuug.dk/JTC1/SC2/WG2); some of the older documents are available only in paper form (contact the convener of JTC1/SC2/WG2 – Mr. Mike Ksar). Note that some of the documents may require a user id and password to access them.

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