Any unification of playing cards with tarot cards is simply a mistake. While they are historically related, they don't pass the legibility test, any more than Greek and Latin scripts as a whole do, or Latin and Russian do.

That is, someone who meant to send a message with a PLAYING CARD JACK OF SPADES would and should expect that the receiver would see just that, and not a Page of Swords. The same for someone sending a Page of Swords; they would and should expect that a receiver would see that, and not a Jack of Spades.

It was clearly a mistake have these characters represent both playing cards and Minor Arcana. Users can’t expect reliable interchange of Minor Arcana using these characters. We should at least state the facts in the standard.

In Chapter 15 we have the following text.

Playing Cards: U+1F0A0–U+1F0FF

These characters are used to represent the 52-card deck most commonly used today, and the 56-card deck used in some European games; the latter includes a Knight in addition to Jack, Queen, and King. These cards map completely to the Minor Arcana of the Western Tarot from which they derive, and are unified with the latter. Also included are a generic card back and two Jokers. U+1F0CF playing card black joker is used in one of the Japanese cell phone core emoji sets; its presentation may be in color and need not be black.

I propose adding the following text after “are unified with the latter”.

However, the normal appearance of these characters is as common playing cards such as used with Bridge or Poker. There may be small differences in form, (such as the letter for King), but they should be recognizably the same.

No one should expect reliable interchange of these characters with the visual appearance of Minor Arcana, without additional information (such as a font) or agreement between sender and receiver.